

## Message Text

SECRET

PAGE 01 STATE 074972

67

ORIGIN ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-02 NSAE-00 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 NSC-05 BIB-01 /082 R

DRAFTED BY ACDA/IR:TMCNAMARA:SHC

APPROVED BY ACDA/IR:DKLEIN

C:WSHINN

EUR/RPM:GCHRISTIANSON

DOD/ISA:LMICHAEL

DOD/JCS:CALDERMAN

NSC:MHIGGINS (SUBS)

ACDA:THIRSCHFELD

PM/DCA:VBAKER

S/S -RKUCHEL

----- 074525

O P 022348Z APR 75

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

AMEMBASSY ROME IMMEDIATE

INFO USDEL MBFR VIENNA PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY OSLO PRIORITY

USNMR SHPAE PRIORITY

CINCEUR PRIORITY

AMEMBASSY ANKARA BY POUCH

S E C R E T STATE 074972

E.O. 11652:GDS

TAGS: PARM, NATO

SECRET

SECRET

PAGE 02 STATE 074972

SUBJECT: MBFR: FLANK SECURITY

REF: A. NATO 1683, B. NATO 1710, C. ROME 4537

1. GIVEN DETERMINED ITALIAN EFFORT TO GET ALLIANCE AGREEMENT TO THEIR LANGUAGE, WE BELIEVE EMBASSY ROME SHOULD APPROACH GOI AT APPROPRIATE LEVEL AND SUPPLEMENT DEMARCHE US MISSION NATO IS MAKING IN BRUSSELS. IN DOING SO, YOU SHOULD DRAW ON REF. B AS WELL AS ARGUMENTS GIVEN IN PARAS. 3, 4, AND 5 BELOW.

2. FOR US NATO: IF YOU HAVE NOT ALREADY MADE DEMARCHE AS INDICATED PARA. 6, REF. A, YOU MAY ALSO WISH TO DRAW ON FOLLOWING ARGUMENTS TO SUPPLEMENT THOSE IN REF. B. WE AGREE THAT INDICATIONS OF CHANGING GERMAN ATTITUDES ON THIS ISSUE OBLIVIATE NEED FOR APPROACH TO FRG NOW.

3. WHILE COLLATERAL MBFR ROLE HAS ALWAYS BEEN TO ACHIEVE MAXIMUM RESTRAINT ON PACT REDEPLOYMENTS, THIS HAS ALWAYS BEEN QUALIFIED BY OUR DESIRE TO PRESERVE MAXIMUM FEASIBLE ALLIED FLEXIBILITY. WE BELIEVE THAT TREATMENT OF SPECIFIC GEOGRAPHIC AREAS, AS IN ITALIAN FORMULATIONS, IN CONTEXT OF AHG DECLARATION ON FLANKS WILL NEEDLESSLY PROVOKE NEGATIVE SOVIET REACTION AND, IF ADOPTED, COULD SERIOUSLY INHIBIT NATO MILITARY PLANNING FOR POST-REDUCTION PERIOD BY LIMITING REINFORCEMENT TO THE FLANK AREAS.

4. WE AGREE THAT THE QUESTION OF HUNGARY DESERVES CAREFUL ALLIED CONSIDERATION BUT WE DO NOT BELIEVE THAT FLANK SECURITY DISCUSSION SHOULD PROPERLY ADDRESS IT. RATHER, WE BELIEVE ENTIRE QUESTION OF HUNGARY AND ITS RELATIONSHIP TO MBFR WITHDRAWALS AND RESULTING REDEPLOYMENTS SHOULD BE DISCUSSED UNDER THE HEADING OF NON-CIRCUMVENTION. WITHOUT COMMITTING OURSELVES ON THE SUBSTANCE OF ITALIAN LANGUAGE, WE BELIEVE ITALY SHOULD CONSIDER MAKING ITS CONCERN KNOWN AT THE TIME THE ALLIANCE DISCUSSES NON-CIRCUMVENTION ISSUE. TO INSIST ON CONSIDERATION NOW WILL INEVITABLY DELAY DECISION ON FLANK SECURITY.

5. WITH RESPECT TO CONSIDERATIONS IN REFTEL C, PARA. 6,  
SECRET

SECRET

PAGE 03 STATE 074972

WE BELIEVE THAT AN AGREEMENT PROVISION WITH SPECIFICITY OF ITALIAN FORMULATION COULD FORECLOSE POSSIBLE OPTIONS FOR FUTURE DEFENSE COOPERATION AND MIGHT SET UNDESIRABLE PRECEDENT. ITALIAN FORMULATION WOULD NOT BIND NON-PARTICIPANTS BUT WOULD IMPOSE CONSTRAINTS ON MBFR PARTICIPANTS MAKING REDEPLOYMENTS AND ALSO POSSIBLY ON MBFR PARTICIPANTS RECEIVING REDEPLOYED FORCES. WE DO NOT BELIEVE IT WISE TO SUGGEST TO THE EAST THAT WE ARE PREPARED TO LIMIT OURSELVES

IN SUCH A MANNER. KISSINGER

SECRET

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COLLECTIVE SECURITY, DEMARCHE, MUTUAL FORCE REDUCTIONS, NEGOTIATIONS, FORCE & TROOP LEVELS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 APR 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE074972  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** TMCNAMARA:SHC  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750114-0434  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750487/aaaadbyi.tel  
**Line Count:** 116  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN ACDA  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 NATO 1683, 75 NATO 1710, 75 ROME 4537  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CunninFX  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09 APR 2003 by ShawDG>; APPROVED <16 SEP 2003 by CunninFX>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MBFR: FLANK SECURITY  
**TAGS:** PARM, NATO, MBFR  
**To:** NATO BRUSSELS ROME  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006